

SENATE BILL 3291  
By Burks

AN ACT relative to the charter of the town of Gainesboro and to amend Chapter 26 of the Acts of 1905; as amended by Chapter 633 of the Private Acts of 1919; Chapter 728 of the Private Acts of 1925; Chapters 51 and 430 of the Private Acts of 1927; Chapter 498 of the Private Acts of 1931; Chapter 195 of the Private Acts of 1947; Chapter 576 of the Private Acts of 1949; and Chapter 19 of the Private Acts of 1985; and any other acts amendatory thereto.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF TENNESSEE:

SECTION 1. (a) Chapter 26 of the Acts of 1905; as amended by Chapter 633 of the Private Acts of 1919; Chapter 728 of the Private Acts of 1925; Chapters 51 and Chapter 430 of the Private Acts of 1927; Chapter 498 of the Private Acts of 1931; Chapter 195 of the Private Acts of 1947; Chapter 576 of the Private Acts of 1949; Chapter 19 of the Private Acts of 1985; and any other acts amendatory thereto, relative to the charter of the town of Gainesboro, being the charter of the town of Gainesboro, is hereby amended in its entirety to be replaced by the provisions of the charter enacted herein.

(b) **Incorporation, Name.** The town of Gainesboro, in Jackson County, and the inhabitants thereof are hereby constituted a body politic and corporate, by the name and style, "The Town of Gainesboro," and shall have perpetual succession; that by this corporate name and style it may sue and be sued, contract and be contracted with, grant, receive, purchase, and hold real, mixed and personal property, or sell or dispose of the same for the benefit of the town, and may have and use an official seal.

SECTION 2. **Boundaries.** The boundaries of the town hereby incorporated shall be as follows:

Beginning in the public road at the first ford below Gainesboro, running up the road to the tan yard branch; then up the branch with its meanders to the southwest corner of M. Y. Settle's garden; then running north and west and south to the branch, so as to include the mansion house of M.Y. Settle inside of the boundaries herein set out; then south to Flynn's Lick Road; and with the road east to the corner of Halie's fence; then south with line of the fence running west of N. B. Young's house, and on south with the west boundary line of N. W. Herod, R. V. Brooks, J. E. Stafford, W. F. Sadler, and John J. Gore to the Gibson branch; then down the branch to Doe Creek, and down the creek to the beginning:

(a) That, hereafter, the boundaries of the town of Gainesboro be changed to add the following property: The residence and lot of J. F. Gaines, on the north side of town, and now occupied by him; residence and lot of V. B. Brooks, on the east side of town, and now occupied by him; the residence of H. M. Haile on the west side of town, and the residence and lots of G. A. West, Nathan Johnson, J. H. Bowman, and R. G. Johnson on the south side of town, and occupied by them either in person or by tenants; and to include within these extensions, any vacant lots embraced within the extended lines.

(b) The corporate limits of the town of Gainesboro are hereby extended so as to include in the boundaries of the town the following described property:

Beginning at the bridge over Doe Creek in Highway 56 at the south end of town, and running in a south and southeast direction with Doe Creek and McCoe Branch to the bridge on Highway 56 to the northeast corner of Jackson County High School property, then east across Highway 56 and with the line of Hestand to the southwest corner of lot number 61 in the Mrs. T. J. Draper Subdivision, which is of record in the Jackson County registrar's office, then in a northward direction with the west line of lot numbers 61 and 75 of the Draper Subdivision, to Joe Whitaker's line, and then in a westward direction

with the Joe Whitaker line to Doe Creek and the southeast corner of the town of Gainesboro.

(c) In addition, the corporate limits of the town shall embrace all the territory located within the following metes and bounds:

Beginning on a bridge the corporation line in the Gainesboro and Cookeville road running then as follows: S. 43 E. 16 poles to a stake on road, S. 37 E. 9 poles to a stake, S. 30 E. 5 poles to a stake, S. 25 E. 6 poles to a stake, S. 21 E. 14 poles to a stake, S. 19 E. 8 poles to a stake, S. 14 E. 13 poles to a corner stake in road, N. 61 E. 28 poles crossing the road to a stake in fence, N. 12 W. 17 poles to stake in pasture, N. 8 W. 15 poles to a light post, N. 25 E. 36 poles to stake across hollow above barn, N. 84 W. 11 poles to a cedar, N. 62 W. 34 poles to stake in fence, N. 5 W. 78 poles to a stake in fence, N. 86 W. 16 poles to stake in fence, N. 21 E. 16 poles to walnut tree, N. 22 E. 6 poles to a tree, N. 27 E. 36 poles to cedar, N. 40 W. 36 poles to an elm, N. 31 W. 8 poles to a beech, S. 65 W. 7-3/4 poles to bridge, S. 41 W. 27 poles to an elm, S. 17 W. 4 poles to a stump, S. 1 E. 8 poles to bridge, S. 10 E. 12 poles to a stake, S. 1 W. 7 poles to elm tree, S. 15 E. 4 poles to Hackberry, S. 20 W. 7 poles to a lynn tree, S. 10 W. 7 poles to a stake in fence, S. 37 W. 6 poles to thorn tree, S. 51 E. 12 poles to a stake, S. 21 E. 13-3/4 poles to a stake, S. 41 E. 3 poles to a stake, S. 5 E. 37 poles to a stake, S. 83 W. 7 poles to a stake, S. 23 E. 30 poles to a stake, S. 27 E. 9 poles to a stake, S. 24 E. 6 poles to a stake, S. 38 E. 27 poles to the beginning.

Beginning where Tanyard Branch empties into Doe Creek, N. 16 E. 15 poles to a stake by Doe Creek, N. 7 W. 10 poles to a stake N. 11 W. 15 poles to a stake, N. 5 W. 9 poles to a stake, N. 22 E. 6 poles to a stake, N. 28 E. 11 poles to a stake, N. 22 E. 11 poles to stake, N. 28 E. 16 poles to stake, N. 9 E. 11 poles to a stake, N. 28 E. 5 poles to the Philpot Branch, N. 70 W. 7 poles to a stake, N. 50 W. 4 poles to a stake , N. 68 W. 11 poles to a stake, S. 77 W. 6 poles to a stake, S. 70 W. 18 poles to a stake, S. 9 W. 18

poles to a stake, S. 5 E. 9 poles to stake, S. 27 E. 12 poles to stake in road, S. 8 E. 16 poles to stake, S. 3 W. 8-3/4 poles to stake, S. 7 E. 16 poles to stake, S. 2 W. 19-3/4 poles to stake, S. 30 W. 4-3/4 poles to a stake, S. 48 W. 11 poles to a stake, S. 55 W. 15 poles to a stake in fence, S. 11 E. 24 poles to a stake at branch, N. 77 E. 7 poles to a stake, N. 89 E. 11 poles to a stake, N. 55 E. 4 poles to a stake, N. 34 E. 11 poles to a bridge, N. 87 E. 2 poles to a stake across road, N. 42 E. 15 poles to the beginning corner.

Beginning at a stake opposite the corporation line and running then as follows:

S. 35 W. 13 poles to a stake, S. 67 W. 10 poles to a stake, S. 41 E. 8-3/4 poles to a stake, S. 1 E. 15 poles to a stake, E. 7 W. 12 poles to a stake, S. 5 W. 8 poles to Guinn's S. W. corner, N. 75 E. 4 poles crossing the Gibson Hollow Road to a stake, N. 10 E. 14 poles going down the road to a stake, N. 25 E. 16-3/4 poles to a stake by the road, N. 73 E. 2 poles crossing the Gibson Hollow Branch to a stake, N. 26 E. 11 poles to a stake, N. 41 E. 13 poles to a stake, N. 60 W. 7 poles to Gibson Hollow Branch hitting the N. E. corner of the corporation line and crossing the Gibson Hollow Road, in all 17 poles to the beginning.

The boundaries of the town shall also include any annexations or detachments of territory made pursuant to law.

**SECTION 3. Municipal Authority. General Powers.** The town of Gainesboro may:

(1) Assess, levy and collect taxes for all general and special purposes on all subjects or objects of taxation, and privileges taxable by law for state, county or municipal purposes;

(2) Adopt classifications of the subjects and objects of taxation that are not contrary to law;

(3) Make special assessments for local improvements;

(4) Contract and be contracted with;

(5) Incur debts by borrowing money or otherwise, and give any appropriate evidence thereof, in the manner hereinafter provided;

(6) Issue and give, sell, pledge or in any manner dispose of, negotiable or nonnegotiable interest-bearing or non-interest-bearing bonds, warrants, promissory notes or orders of the municipality, upon the credit of the municipality or solely upon the credit of specific property owned by the municipality or solely upon the credit of income derived from any property used in connection with any public utility owned or operated by the municipality, or solely upon the credit of the proceeds of special assessments for local improvements, or upon any two (2) or more such credits;

(7) Expend the money of the municipality for all lawful purposes;

(8) Acquire or receive and hold, maintain, improve, sell, lease, mortgage, pledge or otherwise dispose of property, real or personal, and any estate or interest therein, within or without the municipality or state;

(9) Condemn property, real or personal, or any easement, interest, or estate or use therein, either within or without the municipality, for present or future public use; the condemnation shall be effected in accordance with the terms and provisions of Tennessee Code Annotated, Title 29, Chapter 16, or in any other manner provided by law;

(10) Take and hold property within or without the municipality or state upon trust, and administer trusts for the public benefit;

(11) Acquire, construct, own, operate, and maintain, or sell, lease, mortgage, pledge or otherwise dispose of public utilities or any estate or interest therein, or any other utility of service to the municipality, its inhabitants, or any part thereof, and, further, may issue debt for these purposes under the Local Government Public Obligations Law, (Tennessee Code Annotated, Title 9, Chapter 21);

(12) Grant to any person, firm, association or corporation (including the municipality), franchises for public utilities and public services to be furnished the municipality and those therein. The power to grant franchises embraces the power to grant exclusive franchises. Whenever an exclusive franchise is granted, it shall be exclusive not only as against any other person, firm, association, or corporation, but also against the municipality itself. Franchises may be granted for a period of twenty-five (25) years or less, but not longer. The board may prescribe in each grant of a franchise, the rate, fares, charges and regulations that may be made by the grantee of the franchise in accordance with state and federal law. Franchises may by their terms apply to the territory within the corporate limits of the municipality at the date of the franchises, and as the corporate limits may be enlarged, and to the existing streets, alleys and thoroughfares that thereafter may be opened;

(13) Make contracts with any person, firm, association or corporation for public utilities, public services to be furnished the municipality and those therein. The power to make contracts embraces the power to make exclusive contracts. When an exclusive contract is entered into, it shall be exclusive against any other person, firm, association or corporation. These contracts may be entered into for a period of twenty-five (25) years or less, but not longer. The board may prescribe in each contract entered into, the rates, fares, charges, and regulations that may be made by the person, firm, association or corporation with whom the contract is made. The contracts may by their terms apply to the territory within the corporate limits of the municipality at the date of the contract, and as the corporate limits may be enlarged, and to the then existing streets, alleys and thoroughfares, and to any other streets, alleys and other thoroughfares that thereafter may be opened;

(14) Prescribe reasonable regulations regarding the construction, maintenance, equipment, operation and service of public utilities, compel reasonable extensions of

facilities for these services, and assess fees for the use of or impact upon these services. Nothing herein shall be construed to permit the alteration or impairment of any of the terms or provisions of any exclusive franchise granted or of any exclusive contract entered into under subdivisions (12) and (13);

(15) Establish, open, relocate, vacate, alter, widen, extend, grade, improve, repair, construct, reconstruct, maintain, light, sprinkle and clean public highways, streets, boulevards, parkways, sidewalks, alleys, parks, public grounds, public facilities, libraries and squares, wharves, bridges, viaducts, subways, tunnels, sewers and drains within or without the corporate limits, regulate their use within the corporate limits, assess fees for the use of or impact upon such property and facilities, and take and appropriate property therefor under the provisions of Tennessee Code Annotated, Sections 7-31-107 - 7-31-111, and 29-16-114, or any other manner provided by general law;

(16) Construct, improve, reconstruct and reimprove by opening, extending, widening, grading, curbing, guttering, paving, graveling, macadamizing, draining or otherwise improving any streets, highways, avenues, alleys or other public places within the corporate limits, and assess a portion of the cost of these improvements on the property abutting on or adjacent to these streets, highways or alleys under, and as provided by Tennessee Code Annotated, Title 7, Chapters 32 and 33;

(17) Assess against abutting property within the corporate limits the cost of planting shade trees, removing from sidewalks all accumulations of snow, ice, and earth, cutting and removing obnoxious weeds and rubbish, street lighting, street sweeping, street sprinkling, street flushing, and street oiling, the cleaning and rendering sanitary or removal, abolishing, and prohibiting of closets and privies, in a manner as may be provided by general law or by ordinance of the board;

(18) Acquire, purchase, provide for, construct, regulate and maintain and do all things relating to all marketplaces, public buildings, bridges, sewers and other structures, works and improvements;

(19) Collect and dispose of drainage, sewage, ashes, garbage, refuse or other waste, or license and regulate their collection and disposal, and the cost of collection, regulation, or disposal, which may be funded by taxation, special assessment to the property owner, user fees or other charges;

(20) License and regulate all persons, firms, corporations, companies and associations engaged in any business, occupation, calling, profession or trade not prohibited by law;

(21) Impose a license tax upon any animal, thing, business, vocation, pursuit, privilege or calling not prohibited by law;

(22) Define, prohibit, abate, suppress, prevent and regulate all acts, practices, conduct, business, occupations, callings, trades, use of property and all other things whatsoever detrimental, or liable to be detrimental, to the health, morals, comfort, safety, convenience or welfare of the inhabitants of the municipality, and exercise general police powers;

(23) Prescribe limits within which business occupations and practices liable to be nuisances or detrimental to the health, morals, security or general welfare of the people may lawfully be established, conducted or maintained;

(24) Inspect, test, measure and weigh any article for consumption or use within the municipality, and charge reasonable fees therefor, and provide standards of weights, tests and measures;

(25) Regulate the location, bulk, occupancy, area, lot, location, height, construction and materials of all buildings and structures, and inspect all buildings, lands and places as to their condition for health, cleanliness and safety, and when necessary,



prevent their use and require any alteration or changes necessary to make them healthful, clean or safe;

(26) Provide and maintain charitable, educational, recreational, curative, corrective, detective, or penal institutions, departments, functions, facilities, instrumentalities, conveniences and services;

(27) Purchase or construct, maintain and establish a workhouse for the confinement and detention of any person convicted in the city court of offenses against the laws and ordinances of the municipality who fails to secure the fine imposed upon the person, or contract with the county to keep these persons in the workhouse of the county and provide by the contract and by ordinance for the commitment of these persons to the workhouse so provided until the fines are paid;

(28) Enforce any ordinance, rule or regulation by fines, forfeitures, and penalties, and by other actions or proceedings in any court of competent jurisdiction;

(29) Establish schools, determine the necessary boards, officers and teachers required therefor, and fix their compensation, purchase or otherwise acquire land for or assess a fee for use of, or impact upon, schoolhouses, playgrounds and other purposes connected with the schools, purchase or erect all necessary buildings and do all other acts necessary to establish, maintain and operate a complete educational system within the municipality;

(30) Regulate, tax, license or suppress the keeping or going at large of animals within the municipality, impound them, and in default of redemption, sell or kill them;

(31) Call elections as herein provided; and

(32) Have and exercise all powers that now or hereafter it would be competent for this charter specifically to enumerate, as fully and completely as though these powers were specifically enumerated.

SECTION 4. **Oath of Office.** The mayor and aldermen, before entering upon their duties, shall take and subscribe to an oath before someone authorized to administer oaths, that they will honestly and faithfully discharge the duties of their offices without partiality, favor or affection.

SECTION 5. **Terms and Vacancies.** The mayor and aldermen shall, on the first Thursday after their election, organize, and shall hold their offices for a term of two (2) years, and until their successors shall be elected and qualified. Any vacancy occurring, either of mayor or alderman, whether by death, resignation or removal, shall be filled by the remaining members of the board electing someone to fill the unexpired term.

SECTION 6. **Elections.** Beginning in August, 1986, the mayor and board of aldermen shall be elected on the first Thursday in August. Their terms shall run for two (2) years, and they shall be elected on the first Thursday in August every two (2) years thereafter, which election is to fall on even-numbered years, provided that the mayor and board of aldermen shall have the right to make such regulations as they may deem best concerning the manner of advertising and holding of the elections, which regulations shall not be in conflict with the general laws of the state; provided that failure to hold the election at the time stated shall not operate as a forfeiture of this charter, but the mayor and board of aldermen may be required to perform such duties as may be necessary for the holding of the election by mandamus in any court having jurisdiction of the matter and parties.

SECTION 7. **Duties of the Mayor.**

(a) The mayor:

(1) Shall be the chief executive officer of the municipality and shall preside at meetings of the board;

(2) Shall communicate any information needed, and recommend measures the mayor deems expedient to the board;

(3)(A) Shall make temporary appointments of any officer or department head in case of sickness, absence or other temporary disability.

(B) The board may confirm the mayor's appointment or otherwise appoint a person to fill the vacant office unless this duty has been delegated as authorized in this charter.

(4)(A) May call special meetings of the board upon adequate notice to the board and adequate public notice;

(B) Shall state the matters to be considered at the special meeting and the action of the board shall be limited to those matters submitted;

(5) Shall countersign checks and drafts drawn upon the treasury by the treasurer and sign all contracts to which the municipality is a party;

(6) As a member of the board, may make motions, but shall not have a vote on all matters coming before the board;

(7) Shall make appointments to boards and commissions as authorized by law and with board approval.

(b) Unless otherwise designated by the board, the mayor shall perform the following duties or may designate a department head or department heads to perform any of the following duties:

(1) Those duties set forth in Tennessee Code Annotated, Section 6-4-101, if the board does not appoint a city administrator or if someone else is not designated by the board to perform those duties.

(2)(A) Employ, promote, discipline, suspend and discharge all employees and department heads, in accordance with personnel policies and procedures, if any, adopted by the board;

(B) Nothing in this charter shall be construed as granting a property interest to employees or department heads in their continued employment;

(3) Act as purchasing agent for the municipality in the purchase of all materials, supplies and equipment for the proper conduct of the municipality's business, provided that all purchases shall be made in accordance with policies, practices and procedures established by the board; and

(4) Prepare and submit the annual budget and capital program to the board for their adoption by ordinance.

(5) Such other duties as may be designated or required by the board.

**SECTION 8. Vice-Mayor. Vacancies in Office.**

(a) The board shall elect an alderman to the office of vice-mayor who shall serve as mayor when the mayor is absent or unable to discharge the duties of the mayor's office, and, in case of a vacancy in the office of mayor, until the next regular municipal election.

(b)(1) By affirmative vote of a majority of the remaining members, the board shall fill a vacancy in the office of alderman for the unexpired term, but any portion of an unexpired two-year term for alderman or mayor that remains beyond the next municipal election shall be filled by the voters at that election, if the vacancy occurs at least twenty (20) days before the latest time for filing nominating petitions for candidates in that election.

(2) All such elections by the board shall be made by voice vote, on the calling of the roll. If a tie vote occurs in filling a vacancy on the board, the presiding officer shall vote a second time to break the tie.

**SECTION 9. Ordinances.** (a) **Publication and Codification.** Each ordinance, or the caption of each ordinance, shall be published after its final passage in a newspaper of general circulation in the municipality. No ordinance shall take effect until the ordinance or its caption is published.

(b) **Ordinance procedure.** All ordinances shall be considered on two (2) separate days and may be passed by approval on both days by a majority of the members present, if a quorum, by calling ayes and noes. A quorum is a majority of the board. All ayes and noes on all votes on all ordinances shall be recorded.

(c) **Annual Operating Budget. Publication. Budgetary Compassion.**

(1) Notwithstanding the provisions of any other law to the contrary, the governing body shall publish the annual operating budget and budgetary comparisons of the proposed budget with the prior year (actual) and the current year (estimated) which information shall include the following:

(A) Revenues and expenditures for the following governmental funds:  
general, streets/public works, general purpose school and debt service.

(B) Revenues for each fund shall be listed separately by local taxes, state of Tennessee, federal government and other sources.

(C) Expenditures for each fund shall be listed separately by salaries and other costs.

(D) Beginning and ending fund balances shall be shown for each fund.

(E) The number of full-time equivalent employee positions shall be shown for each fund.

(2) The publication shall be in a newspaper of general circulation and shall be published not less than ten (10) days prior to the meeting where the governing body will consider final passage of the budget.

**SECTION 10. Residency. Residing requirements for officers.**

(a) No person shall be eligible for the office of mayor unless such person has resided within the municipality for at least one (1) year next preceding the election.

(b) No person shall be eligible for the office of alderman unless such person has resided within the town for at least one (1) year next preceding the election.

(c) Residence within any area annexed in a year preceding an election shall be counted in meeting the residence requirement of this section.

**SECTION 11. Term and Duties of the Treasurer. (a) Appointment and duties of Treasurer.**

(1) The board shall appoint a treasurer.

(2) The treasurer shall collect, receive and receipt for the taxes and all other revenue (and bonds) of the municipality, and the proceeds of its bond issues, and disburse them.

(3) The board may appoint the recorder as treasurer.

(b) **Depositories of municipal funds.** Depositories of the municipal funds shall be designated by ordinance. The board shall require any financial institution that becomes a depository of municipal funds to secure such funds by collateral in the same manner and under the same conditions as state deposits under Tennessee Code Annotated, Title 9, Chapter 4, Parts 1 and 4, or as provided in a collateral pool created under Tennessee Code Annotated, Title 9, Chapter 4, Part 5.

**SECTION 12. City Judge. City Court. (a) Jurisdiction, Appointment, Qualifications.**

(1)(A) There shall be a city court presided over by a city judge appointed by the board.

(B) The city judge shall have jurisdiction over all cases for the violation of, and all cases arising under, the laws and ordinances of the municipality.

(2)(A)(i) The city judge shall have the qualifications, term of office, if any, and receive the compensation the board may provide by ordinance.

(ii) The board may appoint the general sessions court judge of the county or counties in which the municipality lies to act as city judge.

(B) In the absence or disability of the city judge, the mayor may designate a qualified person to serve as city judge or may designate the general sessions court judge of the county or counties in which the municipality lies to be acting city judge until one can be appointed at the next regularly scheduled meeting of the board, or as otherwise provided by ordinance.

**(b) Power to enforce ordinances.**

(1) The city judge may impose fines, costs and forfeitures, and punish by fine for violation of city ordinances.

(2) The city judge may preserve and enforce order in the court and enforce the collection of all fines, costs and forfeitures imposed.

**SECTION 13. City Recorder.** (a) **Appointment.** The board shall appoint a city recorder, who also may be appointed to the positions of finance director or treasurer, or both.

(b) **Recorder's functions at board meeting.** The recorder or his designee shall be present at all meetings of the board, and keep a full and accurate record of all business transacted by the board to be preserved in permanent form.

**(c) Custody of official records.**

(1) The recorder or the recorder's designee shall have custody of, and preserve in the recorder's office, the city seal, the public records, original rolls of ordinance, ordinance books, minutes of the board, contracts, bonds, title deeds, certificates and papers, all official indemnity or security bonds (except the recorder's bond, which shall be in the custody of the mayor), and all other bonds, oaths and affirmations and all other records, papers, and documents not required by this charter or by ordinance to be deposited elsewhere, and register them by numbers, dates and contents, and keep an accurate and modern index thereof.

(2) All such records shall be the property of the municipality.

**(d) Copies of records and ordinances.**

(1) The recorder shall provide, copy, and, when required by any officer or person, certified copies or records, papers and documents in the recorder's office.

(2) Fees for copying and certification shall be charged as established by ordinance.

**SECTION 14. Omissions and necessities.** Whenever in this act any omission is made in defining the duties or authority of any officer provided for herein and which is essential to properly carry out the objects of this act, the mayor and board of aldermen are hereby granted authority to supply such omission, and they are further given power and authority to do anything and everything necessary to carry out the objects of this act.

**SECTION 15.** The corporate existence of the town of Gainesboro is continued. All existing ordinances, resolutions or other actions of the mayor and board of alderman not inconsistent with this act shall remain in full force and effect until amended or repealed in the manner herein provided.

**SECTION 16.** Nothing in this act shall be construed as having the effect of removing any incumbent from office or abridging the term of any official prior to the end of the term for which such official was elected.

**SECTION 17.** All laws and parts of laws in conflict with this act be and the same are hereby repealed.

**SECTION 18.** This act shall have no effect unless it is approved by a two-thirds (2/3) vote of the governing body of the town of Gainesboro. Its approval or nonapproval shall be proclaimed by the presiding officer of the town of Gainesboro and certified to the secretary of state.

**SECTION 19.** For the purpose of approving or rejecting the provisions of this act, it shall be effective upon becoming a law, the public welfare requiring it. For all other purposes, it shall become effective upon being approved as provided in Section 18.



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